C/007/045 Incoming



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March 22, 2013

Mr. Daron Haddock Coal Program Manager Utah Division of Oil, Gas and Mining 1594 West North Temple, Suite 1210 Salt Lake City, UT 84114-5801

Subject: COVOL Wellington Dry-Cola Cleaning Facility

Permit No. C/007/0045 Operator Change

DOGM Task ID #4249

Dear Mr. Haddock:

On behalf of Covol Engineered Fuels, I am pleased to submit the attached information concerning a change in operators at the facility. This information includes Form C1, Form C2, amended text in redline/strikeout version, and a new Figure.

If you have any questions regarding this material, please contact Tom Schmaltz at (706)549-7903. Thank you.

Sincerely,

Richard B. White, P.E.

President

EarthFax Engineering, Inc.

Richard Bulg

Enclosure

cc: Tom Schmaltz

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MAR 2 2 2013

APPLICATION FOR COAL PERMIT PROCESSING

| Permit Change ⊠ New Permit □ Renewal □ Exploration □ Bond Release | se Transfer |
|--|---|
| Permittee: COVOL Engineered Fuels, LC | • |
| Mine: Wellington Dry Coal Cleaning Facility | Permit Number: C/007/0045 |
| Title: Change of operator | - |
| Description, Include reason for application and timing required to implement: | |
| Change in the operator of the COVOL Wellington facility, Task ID #4249 | |
| Change in the operator of the COVOL Weinington facility, Task in #4249 | |
| Instructions: If you answer yes to any of the first eight (gray) questions, this application | n may require Public Notice publication. |
| Yes No 1. Change in the size of the Permit Area? Acres: Disturbed Area Yes No 2. Is the application submitted as a result of a Division Order? DO# Yes No 3. Does the application include operations outside a previously identified the permit Area? Acres: Disturbed Area Yes No Disturbed Area Yes No Disturbed Area? Acres: Disturbed Area Yes No Disturbed Area? Acres: Disturbed Area Yes No | |
| Yes No 3. Does the application include operations outside a previously identification. Yes No 4. Does the application include operations in hydrologic basins other than the provious of th | han as currently approved? |
| Yes No 6. Does the application require or include public notice publication? | or insurance or rectamation cond. |
| Yes No 7. Does the application require or include ownership, control, right-of- | entry, or compliance information? |
| Yes No 8. Is proposed activity within 100 feet of a public road or cemetery or | 300 feet of an occupied dwelling? |
| Yes No 9. Is the application submitted as a result of a Violation? NOV # | or policies? |
| Yes No 10. Is the application submitted as a result of other laws or regulations of Explain: | or policies? |
| Yes No 11. Does the application affect the surface landowner or change the pos | st mining land use? |
| Yes No 12. Does the application require or include underground design or mine | e sequence and timing? (Modification of R2P2) |
| Yes No 13. Does the application require or include collection and reporting of a | any baseline information? |
| Yes No 14. Could the application have any effect on wildlife or vegetation outs | ide the current disturbed area? |
| Yes No 15. Does the application require or include soil removal, storage or place | cement? |
| Yes No 16. Does the application require or include vegetation monitoring, remo | oval or revegetation activities? |
| Yes No 17. Does the application require or include construction, modification, | or drainage central manurage? |
| Yes No 18. Does the application require or include water monitoring, sediment Yes No 19. Does the application require or include certified designs, maps or continuous properties. | alculation? |
| Yes No 19. Does the application require or include certified designs, maps or call Yes No 20. Does the application require or include subsidence control or monit | roring? |
| Yes No 21. Have reclamation costs for bonding been provided? | |
| Yes No 22. Does the application involve a perennial stream, a stream buffer zon | ne or discharges to a stream? |
| Yes No 23. Does the application affect permits issued by other agencies or permits agencies of the permits agencie | nits issued to other entities? |
| Please attach four (4) review copies of the application. If the mine is on or adjacent (5) copies, thank you. (These numbers include a copy for the Price Field Office) | |
| , | |
| I hereby certify that I am a responsible official of the applicant and that the information contained in this applicant and belief in all respects with the laws of Utah in reference to commitments, undertakings, and obligations the | rein. |
| MICHAEL MILDENHALL Print Name Sign Name, Position | My, SECRETARY, March 21, 2013 |
| Print Name Sign Name, Position Subscribed and sworp to before me this 2/day of March 20/3 | , Date |
| Augus Eno | Notary Public |
| Notary Public Pol & 14 | SUSAN EYRE |
| My commission Expires: | Commission #601971 My Commission Expires |
| Attest: State of County of Salt Atte | October 08, 2014 |
| Total entrois College scheme control of | State of Utah |
| Assigned T | Pageived by Oil Cas & Mining |

by Oil, Gas & Mining RECEIVED MAR 2 2 2013

Number:

APPLICATION FOR COAL PERMIT PROCESSING Detailed Schedule Of Changes to the Mining And Reclamation Plan

| | tee: COVOL | | | | |
|-----------------------|-----------------------------------|-------------------------------------|--|-------------------------------|--|
| Mine: | Wellington Dr | ¥ | | Number: | C/007/0045 |
| Title: | Change in the | e operator of | the COVOL Wellington facility, Task ID #4249 | - | |
| application of conter | on. Individually | list all maps a e plan, or other | to the Mining and Reclamation Plan, which is required as and drawings that are added, replaced, or removed from the information as needed to specifically locate, identify and replaced and drawing number as part of the description. | plan. Includ evise the exi | le changes to the table sting Mining and |
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| | | | | DIV. | OF OIL, GAS & MINING |

CHAPTER 1

LEGAL, FINANCIAL, COMPLIANCE, AND RELATED INFORMATION

1.10 Minimum Requirements

1.1.1 Introduction

This chapter of the COVOL Dry-Coal Cleaning Facility permit application provides information regarding the ownership and control of the permit area. The compliance status of the operator at other locations is also provided herein. The facility covered by this permit application has been in operation since January 2006.

The COVOL Dry-Coal Cleaning Facility (MSHA ID 42-02398 issued 2/10/2005) is used for coal cleaning and is not a coal mine. As a result, some sections of Utah's coal mine permitting rules do not strictly apply to this site. Given that fact, the applicant and the Utah Division of Oil, Gas and Mining held discussions over a period of several months prior to the submittal of this permit application in order to establish the submittal requirements. Correspondence associated with these discussions is provided in Appendix 1-1.

An environmental compliance assessment was conducted of the COVOL operations in 2006. A copy of the opinion report resulting from that assessment is provided in Appendix 1-2. That report includes copies of environmental permits, plans, policies, and procedures that were in place at the time of the assessment.

This document has been arranged in the format of the R645-301 regulations. For example, Section 1.10 corresponds to R645-301-110, Section 1.1.1 corresponds to R645-301-111, Section 1.1.2.2 corresponds to R645-301-112.200, etc.

COVOL Engineered Fuels, LC Dry-Coal Cleaning Facility

Permit Application April 2011 Revised March 2013

1.1.2 Identification of Interests

COVOL Engineered Fuels, LC (hereafter referred to as "COVOL") is a subsidiary of

Headwaters Energy Services Corporation, 10653 South River Front Parkway, Suite 300, South

Jordan, Utah. Headwaters Energy Services Corporation is a subsidiary of Headwaters Incorporated.

The relationship between these three companies is shown in Figure 1-1. COVOL is the owner-

operator of the dry coal cleaning facility located in Carbon County, Utah. Bowie Refined Coal,

LLC ("BRC") is the operator of the facility. The facility is located within Section 14, Township 15

South, Range 10 East, SLBM, approximately 2 miles west of Wellington, Utah. No entity owns

10% or more of the stock of Headwaters Incorporated.

1.1.2.1 Business Entity

COVOL is a limited liability company. Headwaters Energy Services Corporation and

Headwaters Incorporated are corporations. BRC is a limited liability company.

1.1.2.2 Applicant and Operator

APPLICANT: COVOL Engineered Fuels, LC

10653 South River Front Parkway, Suite 300

South Jordan, Utah 84095

(801) 984-9400

Payment of abandoned mine land reclamation fees, if any, will be the responsibility of the President

and Manager of COVOL Engineered Fuels. Inquiries regarding the payment of this fee should be

directed to this individual at the mailing address and phone number indicated above. The person

currently occupying this position is indicated in Section 1.1.2.3.

OPERATOR: COVOL Engineered Fuels, LCBowie Refined Coal, LLC

1865 West Ridge Road 6100 Dutchmans Lane, Suite 900

Wellington, Utah 84654Louisville, KY 40205 (435) 613-1631

1.1.2.3 Officers and Directors

The directors and officers of Headwaters Incorporated (FEIN 87-0547337) are:

Board of Directors (all own <5%):

| | Date position |
|----------------------|---------------|
| Name | was assumed |
| Kirk A. Benson | 09/06/2000 |
| James A. Hickeroff | 09/06/2000 |
| R. Sam Christensen | 01/01/2003 |
| William S. Dickenson | 01/01/2003 |
| E.J. Jake Garn | 01/01/2002 |
| Malyn K. Malquist | 01/01/2003 |
| Raymond J. Weller | 09/06/2000 |
| Blake O. Fisher, Jr. | 11/01/2004 |
| | |

Officers (all own <5%):

| | | Date position |
|--------------------|---|---------------|
| Name | <u>Title</u> | was assumed |
| Kirk A. Benson | Chairman of the Board and Chief Executive Officer | 09/06/2000 |
| Donald P. Newman | Chief Financial Officer | 12/8/2010 |
| Harlan M. Hatfield | Vice President and Secretary | 09/06/2000 |
| Scott L. Jackson | Treasurer | 03/01/2010 |
| | | |

The director and officers of Headwaters Energy Services Corporation (FEIN 80-0380929) are:

Director (owns <5%): Donald P. Newman (Position assumed 1/10/2011)

Officers (all own <5%):

| | | Date position |
|---------------------|-------------------------|---------------|
| Name | <u>Title</u> | was assumed |
| Donald P. Newman | Chief Financial Officer | 1/10/2011 |
| William H. Gehrmann | President | 04/15/2009 |

Date position

| Stephanie Black | Vice President | 04/15/2009 |
|--------------------|------------------------------|------------|
| Harlan M. Hatfield | Vice President | 05/12/2004 |
| John R. Shaal | Vice President of Operations | 01/10/2011 |
| Scott Ballard | Vice President of Finance | 04/01/2010 |
| Scott L. Jackson | Treasurer | 04/01/2010 |
| Curtis J. Brown | Secretary | 08/18/2004 |
| Mike Mildenhall | Assistant Secretary | 04/01/2010 |

The officers (all own <5%) of COVOL (FEIN 90-0221443) are:

| | | Date position |
|---------------------|---|---------------|
| <u>Name</u> | <u>Title</u> | was assumed |
| William H. Gehrmann | President | 04/17/2009 |
| Donald P. Newman | Corporate Financial Officer and Manager | 01/10/2011 |
| John Shaal | Vice President | 04/17/2009 |
| Harlan M. Hatfield | Vice President and Manager | 06/01/2006 |
| Scott Ballard | Vice President of Finance | 04/01/2010 |
| Scott L. Jackson | Treasurer | 04/01/2010 |
| Curtis J. Brown | Secretary | 08/09/2004 |
| Mike Mildenhall | Assistant Secretary | 04/01/2010 |
| | | |

The addresses and phone numbers for the officers and directors of Headwaters Incorporated, Headwaters Energy Services Corporation, and COVOL are the same as the applicant.

Written correspondence to Headwaters Incorporated or COVOL regarding the operations should be addressed to:

Gina RauThomas C. Schmaltz
Director, Regulatory ComplianceCorporate Environmental Director
Headwaters Incorporated
10653 South River Front Parkway, Suite 300 1160 Millstone Road
South Jordan, Utah 84095Bogart, GA 30622
(801) 984-3770(706)549-7903

The directors and officers of BRC (FEIN 46-0911657) are:

| | | Date position |
|------|-------|---------------|
| Name | Title | was assumed |

| Steve Rickmeier (90% owner) | Managing Member | 09/20/2012 |
|-----------------------------|-------------------------|------------|
| James F. Wolff (10% owner) | Chief Financial Officer | 09/20/2012 |
| Justin F. Thompson | VP of Operations | 09/20/2012 |

Mr. Rickmeier's ownership of BRC is divided between Rickmeier Advisors, Inc. (FEIN 36-4483193, owning 45% of BRC) and Rickmeier Partners LP (FEIN 35-2202674, owning 45% of BRC). Mr. Wolff's ownership of BRC is held by Wolff Consulting LLC, which is registered under his confidential social security number. These individuals hold the same positions and the same ownership percentages in each of the following companies:

Bowie Refined Management LLC

BRC Chinook LLC

BRC Pinnacle LLC

BRC Rockcrusher LLC

BRC Greenfuels LLC

BRC Alabama No. 3 LLC

BRC Alabama No. 4 LLC

BRC Alabama No. 5 LLC

BRC Alabama No. 7 LLC

These individuals also have partial ownership, through BRC, in DB RC Investments II, LLC, which then owns 100% of BRC Minuteman LLC and BRC Wellington LLC. The organizational structure of BRC is outlined in Figure 1-2.

BRC has purchased the assets of COVOL, including the assets of the equivalent abovenamed COVOL companies. As such, the identifying numbers presented herein for the equivalent COVOL companies now apply to the above-named BRC companies.

1.1.2.4 Coal Mining and Reclamation Operation Permit Applications

The following list represents all permits issued to COVOL, along with applicable identification numbers of applications or permits:

| <u>Permit</u> | Issuing Authority | Status |
|-------------------------------|--|----------|
| UPDES Permit (No. | Utah Dept. Environmental Quality, Division | Approved |
| UTR000685) | of Water Quality | |
| Approval Order (DAQE# | Utah Dept. Environmental Quality, Division | Approved |
| AN2952001-03) | of Air Quality | • • |
| Certificate of Insurance and | Utah Industrial Development Commission | Approved |
| Business Authorization | | * * |
| Mining and Reclamation | Utah Department of Natural Resources, | Approved |
| Permit (C0070045) | Division of Oil, Gas and Mining | y v |

The COVOL operations permit number is to be determined by the Utah Division of Oil, Gas, and Mining ("DOGM"), which is the issuing authority for the facility. The permits and operations held by subsidiary companies of Headwaters Energy Services Corporation are indicated in Table 1-1.

Neither Wellington City nor Carbon County required COVOL to file development plans prior to construction of the facility. Neither of these local governmental bodies placed reclamation obligations on COVOL or required that COVOL file a reclamation bond. Wellington City issued a Conditional Use Permit to COVOL to grant a variance for the height of their loadout silo. A copy of the Conditional Use Permit is provided in Appendix 1-4. Headwaters Incorporated provided Wellington City with a letter of assurance that Headwaters would "lend its financial support and cause Covol to manage the coal and residual material located at the facility in accordance with applicable laws." In this letter, Headwaters also indicated that they would "ensure that Covol will remove all coal and residual material location on the property (excluding material used for improvements)." A copy of this letter of assurance is provided in Appendix 1-4.

1.1.2.5 Legal or Equitable Owner of the Surface and Mineral Properties to be Mined

COVOL Engineered Fuels, LC is the legal and equitable owner of the entire 30-acre surface parcel included within the permit area. There will be no mining at this facility. Thus, the mineral properties will not be affected by the operation. A property ownership map of the permit and

adjacent areas is presented as Figure 5-2. No area within the lands to be affected by the facility is under a real estate contract.

1.1.2.6 Owners of Record of Property Contiguous to Proposed Permit Area

The following owners of surface lands are contiguous to the permit boundary:

High Country Forest Products 8243 Old Federal Road Montgomery, Alabama 36117

Price City 185 East Main Street Price, Utah 84501

State of Utah 203 State Capitol Building Salt Lake City, Utah 84114

Circle K Ranch P.O. Box 700 Price, Utah 84501

Denver and Rio Grande Western Railroad 1700 Farnham Street 10th Floor South Omaha, Nebraska 68102

The locations of these lands relative to the permit area are shown on Figure 5-2A.

1.1.2.7 MSHA Numbers

The MSHA number for the operation is: 42-02398

1.1.2.8 Interest in Contiguous Lands

The applicant neither owns nor controls, directly or indirectly, a legal equitable interest in any lands contiguous to the permit area.

1.1.3 Violation Information

Neither the company nor any major stockholder of the company having any interest, either legal or equitable, in the COVOL facility have had a State or Federal mining permit suspended or revoked or a security deposited in lieu of bond revoked. The following Notices of Non-compliance have been issued within the last 3 years to a permittee other than COVOL but where COVOL Fuels No. 3, LLC is an operator:

Notice of Non-compliance #23-1086

Issuing agency: Kentucky Division of Mine Reclamation and Enforcement

Permit No. 807-7016 Permittee: Chas Coal, LLC

Operator: COVOL Fuels No. 3, LLC Date of non-compliance: 6/11/2009

Description: Permittee has failed to construct and maintain access roads A-A and C according to

approved designs.

Corrective action: A permit revision was obtained to show current culvert design on A-A

Status: New culverts will be installed on access road C in the spring when the weather permits this type of work.

Notice of Non-compliance #23-0033

Issuing agency: Kentucky Division of Mine Reclamation and Enforcement

Permit No. 807-0298

Permittee: Chas Coal, LLC

Operator: COVOL Fuels No. 3, LLC Date of non-compliance: 7/13/2009

Description: Permittee has failed to reclaim areas in accordance with the approved time frames and failed to revegetate backfill areas.

Corrective action: Reclamation and revegetation is scheduled for spring 2011 when the weather

will allow access to the permitted area.

Status: Reclamation scheduled for spring 2011.

Notice of Non-compliance #23-0040

Issuing agency: Kentucky Division of Mine Reclamation and Enforcement

Permit No. 807-0324 Permittee: Chas Coal, LLC

Operator: COVOL Fuels No. 3, LLC Date of non-compliance: 9/4/2009

Description: Permittee failed to submit annual certification of maintenance on impoundments #286, 288, 291, 292, and 287. Trees must be removed from emergency spillway on these ponds and remove debris blocking the principal spillway on ponds 291 and 288.

Corrective action: Trees and debris will be removed in spring 2011 when the weather will allow access to the permitted area. Once trees and debris are removed, the certification will be completed and submitted.

Status: Work is scheduled for spring 2011.

1.1.4 Right-of-Entry Information

The facility is located on lands that are entirely owned by the operator (see Appendix 1-3). Hence, no otherright of entry is required.

1.1.5 Status of Unsuitability Claims

Since there is no mining at this facility, the issue of unsuitability claims is not applicable.

1.1.6 Permit Term

The following information is presented to identify permit term requirements and stipulations. The Applicant began operating the facility in January 2006 using an air-jig method to process coal-bearing materials. Termination of operations will be determined by economic conditions. The timing of this termination is, therefore, unknown. It is anticipated that the Applicant will operate at the site for a period in excess of 5 years.

The anticipated total acreage to be affected during operations is 30 acres. The permit and adjacent areas have been zoned by Wellington City for "light industrial purposes" (Zone M-1). Permitted uses under this zoning include a variety of industrial and manufacturing operations, as

indicated in Appendix 1-4. Since the land occupied by the facility has been zoned for general industrial use and will be used for that purpose following the cessation of COVOL's operations, complete site reclamation will not be required (See chapters 4 and 5).

1.1.7 Insurance and Proof of Publication

Certificates of Insurance issued to COVOL are provided in Appendix 8-1. A copy of the newspaper advertisement is provided in Appendix 1-5 indicating that the application has been determined by DOGM to be administratively complete.

1.1.8 Filing Fee

The permit filing fee was paid upon submittal of the application.

1.20 Permit Application Format and Contents

The permit application contains clear, concise, current information, in the format of the DOGM regulations.

1.30 Reporting of Technical Data

All technical data submitted in the permit application is accompanied by the names of persons or organizations that collected and analyzed the data. The technical data also contains the dates of collection and analysis of the data, and descriptions of the method used to collect and analyze data, as indicated in subsequent sections of this application. Professionals qualified in the subject, planned or directed the technical analyses. These professionals included the following:

• Richard B. White, P.E. – President/Civil and Environmental Engineer, EarthFax Engineering, Inc. (engineering, hydrology, bonding, alluvial valley floors)

- Ari Menitove Geological Engineer, EarthFax Engineering, Inc. (geology, soils)
- Chris Jensen Consultant, Canyon Environmental, LLC (cultural resources, biology)
- Gina Rau Director, Regulatory Compliance, Headwaters Incorporated (legal, financial, compliance, land use, air quality)

1.40 Maps and Plans

The maps submitted in this permit application correspond to the format required by the regulations. The entire permit area was developed prior to the initial submittal of this permit application on January 15, 2008.

1.50 Completeness

The Applicant believes the information in this application to be complete and correct.

TABLE 1-1

Related-Entity Permits

| Entity and State | Permit | Issuing Authority | Status |
|---|--|--|--------|
| COVOL Engineered Fuels, LC (Alabama) FEIN 90-0221443 | Operator on Mine Permits P3247 (MSHA ID 01-03364 issued 5/24/2007), P3256 (MSHA ID 01-03365 issued 5/24/2007), P3257 (MSHA ID 01-03278 issued 5/1/2006), and P3260 (MSHA ID 01-03362 issued 4/20/2007) | Alabama Surface Mining Commission | Issued |
| COVOL Fuels No. 2, LLC (Indiana) FEIN 37-1554450 | Permittee on Mine Permit P-00004 (MSHA ID 12-02397 issued 3/23/2007) | Indiana Dept of Natural Resources | Issued |
| COVOL Fuels No. 2, LLC (Indiana) FEIN 37-1554450 | NPDES Permit No. ING040176 (MSHA ID 12-02397 issued 3/23/2007) | Indiana Dept of Environmental Management | Issued |
| COVOL Fuels No. 2, LLC (Indiana) FEIN 37-1554450 | SSOA 167-27370-00055 [Air Permit] (MSHA ID 12-02397 issued 3/23/2007) | Indiana Dept of Environmental Management | Issued |
| COVOL Fuels No. 2, LLC (Kentucky) FEIN 37-1554450 | Permittee on Mine Permit 889-8005 (MSHA ID 15-19205 issued 3/21/2008) | Kentucky Division of Mine Permits | Issued |
| COVOL Fuels No. 2, LLC (Kentucky) FEIN 37-1554450 | KPDES Permit No. 0107158 (MSHA ID 15-19205 issued 3/21/2008) | Kentucky Division of Water | Issued |
| COVOL Fuels No. 2, LLC (Kentucky) FEIN 37-1554450 | Air Permits S-07-145 (MSHA ID 15-19205 issued 3/21/2008) and S-08-039 (MSHA ID 15-19071 issued 12/6/2007) | Kentucky Division of Air Quality | Issued |
| COVOL Fuels No. 2, LLC (Kentucky) FEIN 37-1554450 | UIC Permit KYV0047 (MSHA ID 15-19205 issued 3/21/2008) | USEPA Region 4 | Issued |
| COVOL Fuels No. 2, LLC (Kentucky) FEIN 37-1554450 | UIC Permit KYV0053 (MSHA ID 15-19205 issued 3/21/2008) | USEPA Region 4 | Issued |
| COVOL Fuels No. 3, LLC (Kentucky) FEIN 37-1554451 | Operator on Mine Permits 807-7016, 807-0298, 807-0324 (MSHA ID 15- 12682 issued 12/7/2007) | Kentucky Division of Mine Permits | Issued |
| COVOL Fuels No. 3, LLC (Kentucky) FEIN 37-1554451 | Permittee on Mine Permits 807-8062, 807-8063, 807-0386, 807-0389, 807-0390,807-0391, 807-0392, 807-5228, 807-5229, 807-5230, 807-9004 (MSHA ID 15-12682 issued 12/7/2007) | Kentucky Division of Mine Permits | Issued |
| COVOL Fuels No. 4, LLC West Virginia) FEIN 37-1554452 | Operator on Mine Permit No. 0402292 (MSHA ID 46-09146 issued 2/18/2008) | WV Dept of Env. Protection | Issued |
| COVOL Fuels No. 4, LLC West Virginia) FEIN 37-1554452 | Air Permit G10-C104 (MSHA ID 09146 issued 2/18/2008) | WV Department of Environmental Protection | Issued |
| COVOL Fuels No. 5, LLC Alabama) FEIN 37-1554453 | Operator on Mine Permit P3199 (MSHA ID 01-00563 issued 7/1/2008) | Alabama Surface Mining Commission | Issued |

Figure 1-2. Organizational Structure of Companies Associated with Bowie Refined Coal LLC



